UNITED STATES DEPARTMENT OF AGRICULTURE WASHINGTON, D. C.

ECONOMICAL USE OF LARGE TILE FOR LAND DRAINAGE

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PURPOSE AND SCOPE OF THE INVESTIGATION

There are probably 18,000,000 acres in the United States embraced in drainage districts using tile wholly or in part. These public tile drains have an estimated length of about 50,000 miles and cost perhaps more than \$100,000,000. The census of 1920 showed 177 counties in seven North Central States to have drains of 30-inch and larger tile.

The use of large tile for land drainage increased greatly from 1910 to 1920, especially in Iowa and Minnesota where land values increased most rapidly. Tile drains have some evident advantages, but in large sizes cost very much more to construct than open ditches of equal capacity. The economy of using them has been questionable in many instances.

To study the economy of using large draintile, drainage records were examined in 31 counties in Minnesota, Iowa, Wisconsin, Illinois, Indiana, Michigan, and Ohio, and county and drainage district officials, landowners, and drainage engineers were interviewed in these and other counties. In the four States first named, figures were obtained useful in comparing the entire cost—installation and maintenance—for tile drains and open ditches. The greater portion of the data presented herein were obtained in Iowa.

REASONS FOR USING LARGE TILE

Landowners have assumed the burden of the extra cost of using tile in order to avoid having unsightly ditches and waste banks across their farms, to prevent division of their fields and interference with farming operations, and to be free of periodical expense for cleaning or redigging the drains. Doubtless in many cases landowners have been influenced to assume this burden by the belief that the damages they would receive from the district for the construction of an open ditch across their lands would be less than the actual loss resulting to them from such construction.

COSTS OF INSTALLATION AND MAINTENANCE

The total cost of drainage for a district comprises (1) the installation cost, including organization and administration as well as materials and labor; and (2) the maintenance cost, including expenses for administration as well as those for actual repair of the drains. Interest on bonds or other indebtedness is not part of the eost of drainage. The installation cost is a capital investment; the maintenance cost is an annual charge. The equivalent investment for the maintenance cost has been computed for combining with the installation cost, though reduction of the installation cost to a perpetual annual charge would give the same results in comparing the two kinds of drains. The interest rate used in the computations herein is 6½ per eent per year.

DRAINAGE WITH TILE

For 106 drainage districts comprising 87 in Iowa, 13 in Minnesota, and 6 in Wisconsin and Illinois, data as to period of construction, length and sizes of tile drains, installation cost, and maintenance expenditures were obtained as shown in Table 1. The districts have constructed about 570 miles of tile drains 5 to 40 inches in diameter at a total installation cost of about \$1,863,000. The average costs of these districts have ranged from \$1,066 to \$10,813 per mile of drain. During periods of 3 to 15 years, averaging 7 years, the districts have expended some \$60,000 for maintenance, the average annual expenses ranging from nothing to \$193 per mile, and from 0 to 6.3 per cent of the installation costs.

For all these districts, the average annual expenditure (not including interest on indebtedness) has been about 0.67 per cent of the installation cost. This is about equivalent to an increase of 10 per cent in the installation cost if the interest rate on loans is 6% per cent.

DRAINAGE WITH OPEN DITCHES

For 18 drainage districts in the four States previously named, similar data were obtained concerning installation costs and maintenance expenditures for open ditches as shown in Table 2. These districts have constructed about 190 miles of ditches ranging from 3 to 26 feet in bottom width at a total installation cost of \$409,000. The average costs of the districts have ranged from \$549 to \$4,784 per mile of ditch. The average annual maintenance expenses, for periods of 5 to 35 years, ranged from \$2 to \$508 per mile, and from 0.16 per cent to 13.10 per cent of the installation cost.

TABLE 1.—Expenditures for maintenance and repair of tile drains in 106 drainage districts in Iowa, Minnesola, Wisconsin, and Illinois

			Dra	Drains installed	lled	Cost of	Cost of district		Maintena	Maintenance and repairs	pairs :	
State and county	Drainage district No.	Construction period	Length	Sizes	Denth	Total	Par mila	Period	75	Exi	Expenditures1	
			0				3	Dates	Length	Total	Per year	ear
lowa:		1907-1909	Miles 2. 4	Inches 14-18		Dollars 13, 369	Dollars 5,570	1910-1919	Years 10	Dollars 399	Per mile \$16.62	Per cent of cost 0.30
Boone	106	1914-1916	3.41 6.92	82 23		9,899 27,935	4, 037	1915-1925 1917-1925	11	397	6.37	01.
Boone and Webster	[110] Joint 1	1914–1915 1914–1916 1915–1917	6.18 6.27 8.99	6-6-88 8-8-9-9	4. 2-8. 5 4. 1-7. 6 4. 6-11. 4	19, 647 14, 722 58, 710	3, 179 2, 348 6, 531	1915-1924 1917-1924 1918-1923	0889	269 355 239	4.35 4.43 4.43	. 30
Total or average			34.17			144, 282	\$ 4,095			1,771	\$ 6.97	1.18
Carro Gordo	17- 18- 19- 25-	1913-1914 1913 1914-1915 1915-1916	6.69 2.59 3.21 11.82	5-20 7-22 5-22 6-32	3.5-5.7 3.5-6.9 4.5-6.0	9, 961 6, 600 6, 892 29, 654	1, 489 2, 548 2, 147 2, 509	1915-1924 1914-1924 1916-1924 1917-1924	10 11 8	1, 513 237 840 1, 870	22. 62 8. 32 29. 08 19. 78	1. 52 . 33 1. 35
	256 694 605	1916-1918 1919-1920 1919-1920 1919-1921	6.48 3.41 7.98	**************************************	4.5-8.7	24, 450 13, 224 11, 907 44, 778	3, 773 3, 878 2, 126 5, 611	1919–1924 1921–1924 1921–1924 1922–1925	Ø 4 4 4	1,1111 41 458 827	28. 58 3. 01 20. 45 25. 91	. 78 . 96 . 96
Total or average			47.78			147, 466	13,010			6,897	\$ 19.72	\$.78
Clay.	10 11 11 12 13 13 13 13 13 13 14 14 14 14 14 14 14 14 14 14 14 14 14	1909 4 1910 4 1910 4 1915 4 1915 4 1915 4 1916 4 1916 4 1916 4	97.40.00.00.04.00.00 90.00.00.00.00 00.00.00.00.00 00.00.00.00	2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2		15, 389 15, 389 10, 621 10, 490 10, 225 6, 228 6, 228 17, 034 16, 185 16, 185 16, 248 16, 248	2,025 1,165 1,165 1,166 1,298 10,813 2,596 1,465 1,989 1,989 1,989 1,989	1921–1925 1921–1925 1921–1925 1921–1925 1921–1925 1921–1925 1921–1925 1921–1925 1921–1925 1921–1925 1921–1925 1921–1925	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	227 38 38 102 20 11 675 675 675 675 14 14 446 45 15	19.40 1.1.73.83 1.1.27.84 1.1.27.85 1.1.83 1.1.83 1.1.83 1.00 1.04	1.08 0.08 0.08 0.08 0.08 0.08 0.08

*Includes for organization, engineering, construction, and administration to completion of construction.

*Includes for inspection, labor, materials, and administration subsequent to construction, but omits for principal and interest on bonds and notes.

*Computed in the unit costs of the individual districts rather than from total costs for groups.

*Year district was established.

*Smaller sizes of drains were also used. 41/2 1,607 | 1921-1925 5, 143 \$20 \.....

Table 1.—Expenditures for maintenance and repair of tile drains in 106 drainage districts in Iowa, Minnesota, Wisconsin, and Illinois—Continued

	.68	Per year	Per cent of cost 0.18 2.56 . 011 . 23	3.33	2. 25 3 0 68 0 0 2. 32	7 8.61	3.400 3.
epairs	Expenditures	Per	Per mile 2.33 31.60 3.73 3.73 6.56	37.00	13.06 5.09 20.16 264.40 0	317.17	193.36 118.71 118.71 118.71 118.71 113.22 12.22 12.22 13.48 13.48 13.48 10.0 10.0 10.0 10.0 10.0 10.0 10.0 10.
Maintenance and repairs	H	Total	Dollars 67 384 5 5 42 42 59	2,059	543 238 1, 536 1, 536 2, 531 None.	4,864	10,341 3,217 3,217 1,371 1,140 1,1740 3,50 3,50 1,034 1,1740 1,17
Maintena	q	Length	Years		12000111		ර නේ න න යා
	Period	Dates	1921–1925 1921–1925 1921–1926 1921–1925 1921–1925		1914-1924 1915-1924 1915-1924 1915-1924 1915-1924 1909-1923		1918-1924 1920-1924 1920-1924 1920-1924 1920-1924 1920-1924 1920-1924 1920-1924 1920-1924 1920-1924 1920-1924 1920-1924 1920-1924 1920-1924 1920-1924
district		Fer mile	Dollars 1, 303 1, 232 1, 979 1, 631 2, 497	32,257	3, 017 2, 020 2, 946 6, 524 2, 777 3, 194	33,413	20072 20
Cost of district		Total	Dollars 8,338 3,327 7,720 4,078 4,994	167,616	11, 405 8, 585 22, 452 37, 776 10, 915 2, 012	93, 145	23, 48 15, 60 15, 60 16, 60 17, 60 18, 90 18, 90 18, 90 18, 18, 18 18, 18 18
lled		Depth	Feet		4. 2-10. 0 4. 7-7. 8 4. 5-9. 5 5. 5-7. 2		4 0-8 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
Drains installed		Sizes	Inches 524 518 520 520		6-24 6-23 6-33 10-34 7-26 12-16		8 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2
Dra	,	Length	Miles 6.4 2.7 2.9 2.5	74. 63	3.78 7.62 7.62 3.93 .63	26.00	
	Construction		1916 + 1916 4 1917 + 1917 + 1917 +		1912-1913 1912-1913 1912-1914 1912-1914 1913-1914 1907-1908		1913-1917 1914 4 1914 4 1914 4 1915-1917 1915-1917 1915-1918 1916-1917 1916-1917 1916-1917 1916-1917 1916-1917 1916-1917 1916-1917 1916-1917
	Drainage district No.		(47.4.6.9.8.8.8.8.8.8.8.8.8.8.8.8.8.8.8.8.8.8		(124, Bear Creek 125, Holdengrapher 136, Green 137 Alvord 147, Cass Township 9, Johnson		78 4 1002 1005 1006 1100 1110 1111 1120 1220 1230 1230 1230
	State and county		Iowa—Continued. Clay—Continued	Total or average	Hamilton	Total or average	Kossuth

Kossuth—Continued	[144 147 135 [140	1917 1917 • 1916 1916	1.91 2.43 11.17 1.50	8-22 6-26 6-38 6-14		5, 517 8, 413 43, 382 2, 859	2,888 3,462 3,884 1,906	1920–1924 1920–1924 1920–1924 1920–1924	ಬಲಾರಾ	84 116 11 208	8, 80 9, 55 27, 73	.30 .28 .01
Total or average			146, 05			451, 120	12,800			23, 944	1 29.76	11.08
Story	21, Grant Township 35, Crant Township 78, Grant Township 84, Grant Township 72, Marten Township 54, Warren Township 54, Warren Township 29, Howard Township 22, Milford Township	1909-1910 1910 1918 1918 1910 1913-1915 1909-1910	8 4 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9	16-18 8-18 6-24 6-24 12-12 10-22 8-38		2, 387 3, 573 5, 282 6, 071 18, 202 14, 909 51, 312	2, 984 1, 489 2, 641 2, 140 3, 309 4, 260 4, 276	1911-1924 1911-1924 1919-1924 1919-1924 1911-1924 1915-1924 1912-1924	44.0 0 44.0 10 10 10 10 10 10 10 10 10 10 10 10 10 1	279 129 31 417 None. 79 542 1,385	24.91 3.84 2.58 27.80 0. 0. 1.44 11.91 11.54	
Total or average			28, 95			102, 271	12,941			2,862	\$ 10.50	\$.36
Webster	47. 151. 152. 153. 154. 156. 167. 176.	1908–1911 1912–1914 1912–1914 1913–1914 1916–1917 1916–1913 1913–1914 1918–1916 1918–1916	8 6 5 2 1 1 1 2 2 3 3 3 3 5 5 5 5 5 5 5 5 5 5 5 5 5 5	6-78 - 7-8 -	3.34-9.11 5.44-9.11 5.44-9.17 6.00-10.1 6.00-10.1 6.00-10.1 6.00-10.1 6.00-10.1 6.00-10.1 6.00-10.1 6.00-10.1	19, 981 38, 386 1, 163 2, 667 4, 093 6, 824 1, 400 2, 701 12, 883 20, 149 60, 783	2, 2, 2, 2, 2, 2, 2, 2, 2, 2, 2, 2, 2, 2	1912-1924 1915-1924 1913-1924 1913-1924 1915-1924 1918-1924 1914-1924 1915-1924 1915-1924 1915-1924 1915-1924	22222222222222222222222222222222222222	708 1, 292 None. 41 6 448 31 None. 523 711	8.52 16.31 0.0 2.95 55.65 55.65 57.65 14.94 14.94 14.64	. 27 . 34 . 13 . 01 . 94 . 94 . 41
Total or average			40.47			171,030	\$3,365		:	3,772	\$10.55	3.25
Wright.	(81 88 105 1107 6	1913 1913 1914–1916 1915–1917	2, 29 2, 85 4, 52 13, 03	12-22 12-24 8-26 10-32	5.2-7.5 5.1-9.5 4.2-7.5 4.4-8.4	8, 579 10, 607 11, 527 59, 995	3, 746 3, 722 2, 550 4, 604	1914-1924 1916-1924 1917-1924 1921-1924	11 8 8	13 7 340 455	0.52 . 27 9.40 8.73	.01 .37 .19
Total or average	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0		22, 69			90, 708	3 3, 656			815	1 4.73	1.14
State total or average			420.74			1, 367, 638	\$ 2, 962			46, 984	\$ 16, 15	1.59
Minnesota: Blue Earth	County, 33	1914 1915 1917~1920 1917~1918	20 4	8-18 12-36 8-28		5, 298 48, 467 42, 200 14, 375	2, 649 5, 385 3, 594	1917–1924 1917–1924 1921–1924 1920–1924	∞∞4×	3, 694 1, 600 131	18.12 51.30 6.55	.95 .95 .18
Total or average			15			110,340	13,878			5,715	\$ 25.32	3.69

 $^{\diamond}$ Smaller sizes of drains were also used. $^{\diamond}$ Data shown omit figures for open ditches constructed by this district. 1 Computed from the unit costs of the individual districts rather than from total costs for groups.
4 Year district was established.

Table 1.—Expenditures for maintenance and repair of tile drains in 106 drainage districts in Iowa, Minnesota, Wisconsin, and Illinois—Continued

Drainage district No. Construction Length Sizes Dopth Total Per mile Dates Length				Dra	Drains installed	lled	Cost of	Cost of district		Mainten	Maintenance and repairs	epairs	
Country, 22	State and county	Drainage district No.	Construction period	Tongth	0	Doneth	E	Donation	Perio	đ	Ħ	Expenditures	D2
County, 22				Tremen	CATTO	modact	1 0081	T OF HIRE	Dates	Length	Total	Per year	ear
County, 11 1912-1914 7.18 5-20 1.75 1.7	Minnesota—Continued. Brown		1915 3 1916 3 1916 3 1917 3	Miles 3.0 4.4 3.4 8.0	Inches \$15 \$15 \$12 \$22	Feet	Dollars 4, 197 15, 418 4, 534 22, 303	Dollars 1, 399 3, 504 1, 334 2, 788	1920-1924 1920-1924 1920-1924 1920-1924	Years 5 9	Dollars 20 20 9 383 383 51	Per mile 1.33 22.53 1.28	Per cent of cost 0.09 1.69 .05
County, 11 1912-1914 2.18 5-29 1.374 1915-1924 5 5 5 5 5 5 5 5 5	Total or average			18.8			46, 452	\$ 2,256			463	\$ 6.34	3.46
County 22 s 2.132	Lyon Lyon and Yellow Medi- cine.		1912-1914 1917-1918 1914-1915 1917-1919	7. 18 6. 28 5. 26 12. 34	5-20 5-24 5-12 6-30		9, 863 17, 138 3, 797 45, 671	1,374 2,729 722 3,701	1915-1924 1920-1924 1916-1924 1920-1924	0.0000	2, 616 33 454 431	36. 43 1. 05 9. 59 6. 99	2.65 . 04 1.33 . 19
County 22 1920-1924 5 N 1920-1924	Total or average			31.06			76, 469	\$ 2, 132			3, 534	\$ 13.52	1.05
Farm drainage 1920–1921 1930–1922 1930–1922	Redwood	County 226	1917	34.0	6-30		155, 109	4, 562	1920-1924	20	None.	0	0
Farm drainage 1 1930–1921 1.89 6-18 4,617 2,748 1922–1924 3 1920–1921 1.80 1920–1921 3 1920–1921 3 1920–1924 3 1920–1921 3 1920–1924 3 1920–1921 3 1920–1924 3 1920–1921 3 1920–1921 3 1920–1921 3 1920–1924 3 1920–1921 3 1920–1921 3 1920–1921 3 1920–1921 3 1920–1921 3 1920–1921 3 1920–1921 3 1920–1921 3 1920–1921 3 1920–1921 3 1920–1921 3 1920–1922 3	total or avera	0 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		98.86			388, 370	Cú	1 11		9,712	12.95	3.68
Particle Particle	Wasconsin: Dane	Farm drainage 1 Farm drainage 3 Yorkville and Raymond ex-	1920-1921 1920-1921	1.39	6-18 \$12		4, 731	3, 404	1922–1924 1922–1924	888	732 178	175.54	5.16
Camp Creek special (10 sub-light Short) 1907-1910 19.75 8-24 1.586 2,702 1918-1922 10		tension 6	1913-1915	1.86	618		3,042	1,635	1917-1923	7	610	46,85	2.87
Camp Creek special (10 sub- day (subdistricts 1 of Hillsbury Slough special	State total or average			4.93			12, 390	12, 596			1,520	\$85.90	\$3,11
Slough special	Champaign and Douglas.	Camp Creek special (10 subdistricts) Okaw (subdistricts 1 to 13)	1907-1910 1903-1910	19. 75 23. 5	8-24 8-24		53, 366 35, 318	2, 702 1, 503	1918-1922 1913-1922	10	644	6.52	.24
45. 35			1898 •	2.1	8-22		6,069	2,890	1914-1922	ð	49	2.59	60.
	State total or average			45.35			94, 753	\$ 2, 365			1,828	1 4.65	1.22

 5 Smaller sizes of drains were also used. 0 Data shown omit figures for open ditches constructed by this district. 3 Computed from the unit costs of the Individual districts rather than from total costs for groups. 4 Year district was established.

Table 2.—Expenditures for maintenance and repair of open ditches in 18 drainage districts in Iowa, Minnesola, Wisconsin, and Illinois

			Open	Open ditches installed	stalled	Cost of district	district 1	112	Maintena	Maintenance and repairs	pairs	
State and county	Drainage district	Construction		Hottom	000000000			Period		Ex	Expenditures 1	
			Length	width	Depth	Potal	Per mile	Dates	Length	Total	Per year	ear
Town: Hamilton Harry Koenth Wright	Johnson, No. 9* Squaw Creek, No. 47 Grant Township, No. 5. No. 78 No. 78 No. 14	1908-1907 1908-1909 1912 1913 1906-1909	Mile 11.85 12.85 12.85 12.84 12.84 12.84 13.84 14.84 15.84 1	24+48 7+ 1-84+852	5.6-11.1 7.8 7.6	Dollars 21, 063 41, 237 23, 175 13, 358 8, 688 40, 000 29, 385	Dollars 1, 824 3, 192 3, 192 3, 929 3, 879 4, 107 4, 204	1908-1923 1911-1923 1910-1924 1913-1917 1914-1921 1916-1923	Years 16 13 15 15 5 8 8	Dollars 24, 249 34, 436 11, 408 3, 565 9, 105 15, 939 3, 688	Per mtle \$131, 22 205, 03 127, 61 209, 71 508, 09 148, 77 65, 96	Per cent of cost 7. 19 6. 42 3. 28 5. 34 13. 10 3. 62 1. 57
Total or average		***************************************	62, 83			176, 908	\$ 3, 575			102,390	\$ 199, 48	\$ 5.79
1	County No. 5. County No. 10. County No. 13. County No. 13.	1901 19061 1907 e 1907 e	96 6.5 10.9	85.58		10, 989 5, 393 9, 307 13, 331	549 830 1,082 1,223	1917-1924 1920-1924 1920-1924 1920-1924	80 tO tO 10	9,075 544 409 104	56.72 16.74 9.51 1.91	10.33 2.02 .88 .16
rine renor sector	Judiefal No. 2:	1907-1908	7,83	+ 8	30	8,403	1,073	1910-1920 1920-1924	111	6,000	6.76 160.00	3,34
Total or average			61.33			83, 303	5 1, 590	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0		16, 714	1 41.94	12.89
Wisconsin: Dane. Kenoths and Racine	Konhkonong-Mud Creek Yorkville and Raymond extension.	1912-1914	10.44	88	9.	47, 108 17, 227	1,764	1916-1924 1917-1923	97	4,617	19.21	1.09
Total or average			37.14			64,335	1,707			5,633	116,56	98.

Includes for organization, engineering, construction, and administration to completion of construction.

Includes for reproduce, engineering, construction, and administration absents of construction, but omits for principal and interest on bonds and notes.

Includes with narrower bottom widths were also used.

One produced from the unit costs of the individual districts rather than from total costs for groups.

Year district was established.

Table 2.—Expenditures for maintenance and repair of open ditches in 18 drainage districts in Iowa, Minnesota, Wisconsin, and Illinois—Continued

irs	Expenditures	Per year	Years Dollars Per mile of cost 75.33 2.93	20.34 .89	42.25 3.20	5 45 07 \$ 5 2 34
Maintenance and repairs	Exper	Total	Dollars Pe	2,899	19, 445	31 384
faintenan		Length	Years 10	6	35	
Æ	Period	Dates Length Total	1913–1922	1914-1922	1890-1924	
district		rer mile	Dollars 2, 570	2,290	1,320	1000
Cost of district	Ė	Length Pepth Local ref mine	Feet Feet Dollars	36,266	17,361	84 466
talled	1	тери	Feet	4-8	8	
itches ins	Bottom	width		6-10	8	
Open ditches installed		renguar	Miles 12.0	15.84	13.15	40 00
	Construction		1902 6	18986	1884-1887	
	Drainage area		ois: Champaign and Douglas. Okaw (omitting for sub-	Champaign and Ford Hillshury Slough special (Main and subdistricts 2, 3,	Macon Stevens Creek special	
	State and county		Illinois: Champaign and Douglas.	Champaign and Ford	Macon	Total or anaraga

• Ditches with narrower hottom widths were also used.

• Computed from the unit toests of the individual districts rather than from total costs for groups.

• Year district was established.

For all these districts, the average annual expenditure has been about 3.7 per cent of the installation costs, and for those in Iowa about 5.8 per cent. If the average annual expense of maintaining open ditches in fairly effective condition is 5 per cent of the installation cost, this is about equivalent to an increase of 75 per cent in that cost if loans bear interest at 6¾ per cent.

COMPARATIVE COSTS OF TILE AND OPEN-DITCH DRAINAGE SIZE OF DRAINS

Computations were made to determine the sizes of open ditches having capacities comparable to those of tile drains of 24 to 48 inches diameter. Flow in open ditches was computed with the Chezy-Kutter formula, using a roughness coefficient value of 0.040 which corresponds with the recommendations of Ramser. Flow in tile drains was computed with the Yarnell formula, $V=138\ R^{75}\ S^{92}$, which gives results practically the same as given by the Chezy-Kutter formula with n=0.011, for these tile sizes. It was thus determined that the tile drains have no greater capacity than ditches of 1 to 1 side slopes with bottom width and depth of flow equal to the diameter of the tile.

BASES OF ESTIMATING FOR COMPARISON

The prices paid for draintile have varied widely, both with time and with location. They fluctuate according to supply and demand, and are considerably affected by the amount of competitive bidding for the contracts. The costs of labor for installing the tile and of excavation for open ditches vary likewise but not necessarily in the same direction as the prices for tile. In estimating the installation cost of drains for making the comparisons in the following pages, prices have been assumed for the purchase of tile as shown in Table 3; for the labor of digging the trenches, laying the tile, and back filling as in Table 4; for excavating open ditches, 12 cents per cubic yard; and for damages \$100 per aere for the land taken for right of way. Tables 3 and 4 represent about average prices in 1922 to 1925, as determined from a considerable number of contracts let in Iowa during that period.

Tile	Cost per	Tile	Cost per	Tile	Cost per
diameter	1,000 feet	diameter	1,000 feet	diameter	1,000 feet
Inches 15 18 21	Dollars 295 440 620	Inches 27 30 33 36	Dollars 1,060 1,310 1,590	Inches 39 42 45	Dollars 2, 285 2, 700 3, 175

Table 3.—Prices for draintile delivered on site of work .

^{*} Based on contracts let in Iowa in 1922-1925.

¹ RAMSER, C. E. FLOW OF WATER IN DRAINAGE CHANNELS. THE RESULTS OF EXPERIMENTS TO DETERMINE THE ROUGHNESS COEFFICIENT n IN KUTTER'S FORMULA. U. S. Dept. Agr. Tech. Bul. 129, 102 p. illus. 1929.

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Table 4.—Prices for	trenching,	laying tile,	and back filling 1	per 1	,000 feet of drain	n
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			Cost f	or size o	f tile (i	nsid e d i	ameter,	in inch	es) indi	icated		
Depth of trench	15	18	21	24	27	30	33	3 6	39	42	45	48
0.6-4	Dolls.	Dolls.	Dolls.	Dolls.	Dolls.	Dolls.	Dolls.	Dolls.	Dolls.	Dolls.	Dolls.	Dolls
3 feet	100	125	155	175	200							
5 feet	135	165	195	220	245	265	290	315	340			
6 feet	180	210	240	270	300	330	360	390	410	440	465	49
7 feet	240	275	315	350	390	420	455	490	520	550	585	62
8 feet	310	355	400	440	485	525	565	600	640	675	715	75
9 feet	385	440	495	540	590	635	675	720	765	805	850	89
10 feet	470	530	590	645	700	750	800	850	900	945	990	1,03
11 feet	560	630	695	760	820	875	930	980	1,035	1,080	1, 130	1, 18
12 feet	665	740	815	880	955	1,010	1,070	1, 130	1, 175	1,230	1, 280	1,34
13 feet	775	855	935	1,010	1, 080	1, 150	1, 210	1, 270	1,325	1,380	1, 440	1,50
14 feet	890	980	1,070	1,150	1, 225	1, 290	1,350	1, 420	1, 480	1,540	1,600	1,66
5 feet	1,000	1, 100	1, 200	1,300	1,375	1,450	1,500	1,575	1,650	1,700	1,750	1,80

¹ Based on contracts let in Iowa in 1922-1925.

The installation cost of a drainage district constructing only tile drains includes, besides the principal items for purchase of tile and labor of installation covered by Tables 3 and 4, an appreciable expense for organization, administration, and engineering. The amount of these incidental expenses was determined for a considerable number of the drainage districts shown in Table 1 and were found to constitute from 5 to 25 per cent of the cost of tile and labor; for most of the districts in Iowa, the incidental expenses were less than 10 per cent. They have been computed as 8 per cent in making the comparisons that follow.

Practice as to the minimum size of open ditch to be constructed varies with local physical conditions and with the judgment of the designing engineer. Bottom widths are probably never designed less than 4 feet, commonly not less than 6 feet, and for some situations not less than 8 feet. Side slopes usually are specified to be 1, 1½, 1½ horizontal to 1 vertical. Minimum depths for construction are seldom assumed less than 6 feet, often not less than 8 feet. Further, ditches to be used as outlets for tile drains are generally designed to be 2 to 3 fect deeper than the bottom of the tile. For making the comparisons of cost, therefore, each size of tile has been compared with a ditch of 6 feet bottom width, 3 feet deeper than the tile, having side slopes of 1½ to 1. For tile depths of 7 feet and less comparison is shown also with ditches of 4 feet bottom width, 2 feet deeper than the tile, having 1½ to 1 side slopes.

The principal items in the installation cost of a district constructing only open ditches are the excavation of the ditches and damages allowed owners for land occupied by the ditches and waste banks. Right of way has been computed herein as 5 per cent greater than required for piling one-half the excavated material on each side of the ditch, leaving clear berms of 8 feet—but not less than half the depth of the ditch—between the waste banks and the edges of the ditch and giving the waste banks side slopes of 1 to 1. Damages have been computed as the equivalent of purchasing this right of way at \$100 per acre. The incidental costs, comprising all expenses for installation except excavation and damages, have been estimated at

15 per cent of those two items.

CAPITALIZED TOTAL COSTS

The capitalized total costs of the tile drains and of the open ditches have been computed by adding to the installation costs, estimated as above described, the equivalent investments for maintenance (p. 2) amounting to 10 per cent and 75 per cent, respectively, of the installation costs. The capitalized total cost of a tile drain is thus computed as 1.188 times the cost of tile plus labor for trenehing, laying, and back filling, while the eapitalized total cost of an open ditch is computed as 2.0125 times the cost of excavation plus damages. Tables 5 and 6 show these total eapitalized costs, per 1,000 feet for drains of 15-inch to 48-inch tile at 3 to 15 feet deep and for the open ditches that might be substituted in a drainage system.

Table 5.—Capitalized total cost of tile drains, including maintenance, per 1,000 feet length

Depth of			Cost f	or size (of tile (i	nside di	ameter,	in inch	ies) indi	icated		
trench	15	18	21	24	27	30	33	36	39	42	45	48
	Dolls.	Dolls.	Dolls.	Dolls.	Dolls.	Dolls.	Dolls.	Dolls.	Dolls.	Dolls.	Dolls.	Doll
feet	452 470	653 671	885 921	1.194	1,497							
feet	511	719	968	1, 194	1,550	1,871	2, 233	2,631	9 110			
feet	565	772	1, 022	1,307	1,616	1,948	2, 317	2, 721	3, 118 3, 202	3, 730	4. 324	4.9
feet	636	849	1, 111	1,402	1,723	2.055	2, 429	2,839	3, 332	3, 861	4, 467	5.1
feet	719	944	1, 212	1,509	1.835	2, 180	2, 560	2, 970	3, 475	4. 010	4,621	5.2
feet	808	1,045	1, 325	1,628	1, 960	2,311	2, 691	3,113	3, 623	4, 164	4,782	5,4
feet	909	1,152	1, 437	1,752	2,091	2,447	2,839	3, 267	3, 784	4, 330	4,948	5, 6
feet	1,140	1,402	1,705	2,031	2,394	2,756	3, 160	3,600	4, 110	4,669	5, 293	5, 9
feet	1,539	1,830	2, 162	2,530	2,893	3, 279	3, 671	4, 128	4,675	5, 227	5,851	6, 8

Table 6.—Capitalized total cost of open ditches, including maintenance, per 1.000 feet length

4-FOOT BOTTOM WIDTH: 1 SIDE SLOPES 134 TO 1

Depth of cut	Excavation	Right-of- way width	Cost	Depth of cut	Excavation	Right-of- way width	Cost
5 feet	Cubic yards 2, 130 2, 890 3, 760	Feet 59 66 73	Dollars 789 1,004 1,246	8 feet	Cubic yards 4,740 5,830	Feet 80 87	Dollars 1, 515 1, 811

6-FOOT BOTTOM WIDTH; SIDE SLOPES 11/2 TO 1

Depth of cut	Excavation	Right-of- way width	Cost	Depth of cut	Excavation	Right-of- way width	Cost
5 feet	Cubic yards 3, 340 4, 280 5, 340 6, 500 7, 780 9, 170	Feet 70 77 85 91 98 105	Dollars 1, 131 1, 391 1, 673 1, 990 2, 332 2, 699	12 feet	Cubic yards 10, 670 12, 280 14, 000 15, 840 17, 780 19, 840 22, 000	Feet 111 119 125 132 139 146 154	Dollars 3, 089 3, 512 3, 959 4, 436 4, 939 5, 468 6, 025

¹The Department of Agriculture does not favor the use of 4-foot bottom ditches more than about 8 feet deep.

Comparison of these costs is shown graphically in Figure 1.

The intersections of the curves mark the depths where either tile or open ditch may be used with equal economy, if the costs are as indicated on page 11. The figure shows 24-inch tile as becoming economical at a depth of about 5 feet as compared with the ditch of 4-foot bottom 2 feet deeper than the tile, and at all practicable depths when compared with the 6-foot ditch. The 36-inch tile

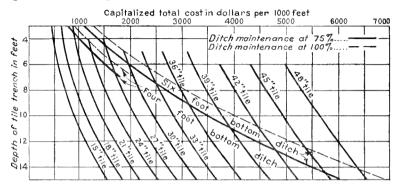


FIGURE 1.—Capitalized total cost of tile drains (Table 5) compared with capitalized total cost \downarrow of open ditches of 4-foot bottom width 2 feet deeper than the tile, and of 6-foot bottom width 3 feet deeper than the tile (Table 6)

would be economical at about 9 feet. At the costs stated in Tables 5 and 6, 48-inch tile would not be economical at less than 16 feet, at which depth stronger and more costly tile or expensive cradling doubtless would be required to prevent erushing of the drain by the weight of the back fill.

EFFECT OF VARIATIONS IN PRICES

The comparisons in Figure 1 should be recognized as illustrative, rather than as final determinations of the depths at which tile of various sizes become economical. Prices of materials and labor vary, as before stated; land values and other local conditions affect

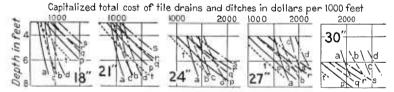


FIGURE 2.—Effect upon capitalized total costs of tile drains of 18 to 30 inches diameter, and of open ditches of 4-foot bottom 2 feet deeper than the tile, of certain variations in prices from those used in Tables 5 and 6: a, Cost as per Table 5: b, labor prices increased 50 per cent; c, tile prices increased 25 per eent; d, both labor and tile prices increased, as above stated; p, cost as per Table 6: q, damages increased 50 per cent; r, excavation price increased 25 per cent; s, both damages and excavation prices increased, as above stated; t, damages decreased 50 per cent

the amount of damages paid for land occupied by an open ditch; and many circumstances influence the total of incidental expenses in the installation cost of a drain. The computations of equivalent investment for maintenance are based upon a relatively small amount of data that vary greatly, and opinions differ as to whether

adequate, regular maintenance would cost less or more than the average that has been expended. The effect of capitalizing maintenance of the open ditches at 100 per cent instead of 75 per cent of the installation cost, upon the comparisons made in the preceding paragraph, is indicated in Figure 1.

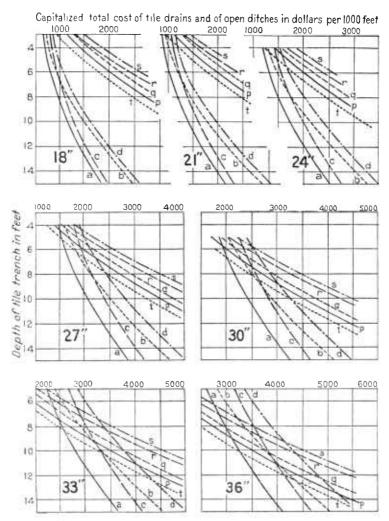


FIGURE 3.—Effect upon capitalized total costs of tile drains of 18 to 36 inches diameter, and of open ditches of 6-foot bottom 3 feet deeper than the tile, of certain variations in prices from those used in Tables 5 and 6: a, Cost as per Table 6; b, isbor prices increased 50 per cent; c, tile prices increased 25 per cent; d, both labor and tile prices increased, as above stated; p, cost as per Table 6; q, damages increased 50 per cent; r, excavation price increased 25 per cent; s, both damages and excavation prices increased, as above stated; t, damages decreased 50 per cent

In order to show the effect of variation in prices of tile, tile labor, open-ditch excavation, and damages for right of way upon the relative economy of tile drains and open ditches, Figures 2, 3, and 4 have

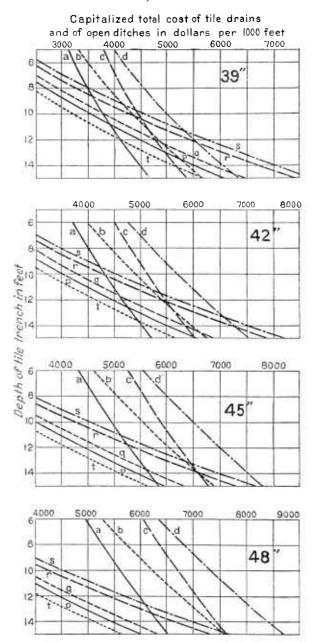


FIGURE 4.—Effect upon capitalized total costs of tile drains of 39 to 48 inches diameter, and of open ditches of 6-foot bottom 3 feet deeper than the tile, of certain variations in prices from those used in Tables 5 and 6: a, Cost as per Table 5; b, labor prices increased 50 per cent; c, tile prices increased 25 per cent; d, both labor and tile prices increased, as above stated; p, cost as per Table 6; q, damages increased 50 per cent; r, excavation price increased 25 per cent; s, both damages and excavation prices increased as above stated; t, damages decreased 50 per cent

been prepared. Each figure shows graphically, for different sizes of tile, the effect upon the capitalized total cost of certain variations from the prices used in preparing Tables 5 and 6. The percentages for incidental installation costs and for maintenance have been applied

to the increases in base prices.

Comparison of capitalized total costs at other prices than those used in the figures may be made by interpolation between the curves. An increase or decrease of one-half in the estimate of incidentals would entail a change in the capitalized total cost of 3.7 per cent for the tile drains or 6.5 per cent for the open ditches, while an increase or decrease of one-third in the equivalent investment for maintenance would cause a change in the capitalized total cost of 3 per cent for the tile drains or 14.3 per cent for the open ditches.

ECONOMICAL RELATION OF CONSTRUCTION COSTS

The capitalized total cost of a drain may be expressed as

$$T = C(1+I)(1+M),$$

in which T = the capitalized total cost:

C=the construction cost—the cost of tile plus trenching, laying, and back filling, or the cost of open ditch excavation plus damages;2

I=the incidental expenses—all items for installation not included in the construction cost—expressed as a frac-

tion of the construction cost C;

M=the equivalent investment for maintenance, expressed as a fraction of the total installation cost, C(1+I).

The two types of drain are of equal economy when the capitalized total investments are the same; that is, using the single accent (') for designating the tile drain and the double accent (") for the open ditch, they are of equal economy when T'=T'', or C'(1+I')(1+M')=C''(1+I'')(1+M'').

This condition obtains at the intersections of the curves in Figures 1, 2, 3, and 4.

Ultimate economy would require that tile be used when

$$\frac{C'}{C''} \underbrace{\sim \frac{(1+I'')\,(1+M'')}{(1+I')\,(1+M'')}}_{}$$

and that the open ditch be used when

$$C' > \frac{(1+I'')(1+M'')}{(1+I')(1+M')}$$

Tables 5 and 6 are computed with the values I' = 0.08, M' = 0.10, I'' = 0.15, M'' = 0.75. Then T' = T'' when $\frac{C'}{C''} = 1.69$; that is, drainage with tile is economical when the construction cost (tile plus labor) is two-thirds greater than the construction cost (excavation plus damages) for an open ditch.

Figure 1 shows also a comparison of the capitalized total costs using a larger equivalent investment for maintenance of the open ditches, the values substituted in the equation being I' = 0.08, M' = 0.10,

I'' = 0.15, M'' = 1.00.

¹The inclusion of other items such as outlet protection and surface inlets for tile or bridges for open ditches, when of considerable amount, would tend to make the estimate of capitalized total cost for any particular drain somewhat more accurate.

Then T' = T'' when $\frac{C'}{C''} = 1.94$, indicating that the tile is economical even when the construction cost is practically double that for the

open ditch.

In the case of any particular drainage district, various items of cost may vary considerably from those used in the foregoing computations. It seems evident, however, that when the construction cost will be three-fourths greater for a tile drain than for an open ditch, the economy of the former is doubtful and should at least be studied carefully; and when the tile will cost double the other, the open ditch almost certainly will be cheaper in the long run.

USE OF GRAPHS AND FORMULAS

The following example shows how Figures 1, 2, 3, and 4, or the formula on page 15, may be utilized in determining the more eco-

nomical kind of drain to use in any particular instance.

Let it be assumed that the landowners in a proposed drainage district wish to know, before voting for construction of the drains. just what combination of tile and open ditches will provide drainage for the lowest ultimate cost. The preferred construction comprises tile up to 39 inches in diameter. Soil, topographic, and climatic conditions make it advisable that open-ditch drains be not less than 6 feet in bottom width, at least 3 feet deeper than the outlets of tile branches, and have side slopes 1½ to 1 as in Table 6. For the 30-inch and larger tile, the average depths will be about 71/2 feet. Let it be assumed further that prices for the larger sizes of tile average about 20 per cent more than shown in Table 3; that prices for trenching, laying tile, and back filling are about 10 per cent less than shown in Table 4; that damages to farms crossed by an open ditch would be \$125 per acre taken for right of way, which is 25 per cent more than those used in preparing Table 6; and that the other costs are estimated at the same rates used in computing Tables 5 and 6, namely, open-ditch excavation at 12 cents per cubic yard, incidentals at 8 per cent for tile drains and 15 per cent for open ditches, and capitalized maintenance at 10 per cent for tile drains and 75 per cent for open ditches.

Inspection of Figure 1 shows that, at the prices used in computing Tables 5 and 6, 33-inch tile 7½ fect deep and the corresponding 6-foot bottom open ditch are approximately equal in capitalized total cost. Therefore study is made of the curves for the 33-inch tile in Figure 3. (For minimum open-ditch specifications other than used

hcrein, suitable curves can be plotted.)

The distance between curves a and c in Figure 3 represents a variation of 25 per cent in prices for tile, and the distance between curves a and b represents a variation of 50 per cent in prices for trenching, laying, and back filling. (These distances are to be measured horizontally along lines of uniform depth.) Interpolating for 20 per cent increase in tile prices and 10 per cent decrease in labor prices from those used for Table 5 and curve a indicates, for $7\frac{1}{2}$ feet depth, a total capitalized cost of about \$2,800 per 1,000 feet for the 33-inch tile. The distance between curves p and q represents a variation of 50 per cent in the cost of damages for an open ditch. Interpolating for an increase of 25 per cent in damages from those used for Table

6 and curve p indicates for 7½ feet depth of tile trench a total eapitalized cost of about \$2,650 per 1,000 feet for the corresponding open ditch. Thus the open ditch is shown as approximately \$150 per 1,000 feet cheaper than the 33-inch tile. The difference in favor of the open ditch will increase with the size of tile, at the same depth.

The curves for 30-inch tile in Figure 3 show that, for a tile depth of 7½ feet, the eapitalized total eost of the open ditch would be greater than the cost of a tile drain of that size, at the prices used herein. Therefore 30-inch and smaller tile will be more economical

than open ditches, for depths of 7½ feet and more.

The same conclusions as to economical sizes of tile are shown by computations with the formula stated on page 15. For the 33-inch tile 7½ feet deep and the 6-foot bottom ditch 10½ feet deep, the following values are determined from interpolation in Tables 5 and 6:

$$C' = (1,590 \times 1.20) + (510 \times 0.90) = 2,367$$

$$C'' = (8,470 \times 0.12) + \left(\frac{101,000}{43,560} \times 125\right) = 1,306$$

$$(1+I'')(1+M'') = 1.15 \times 1.75 = 2.0125$$

$$(1+I')(1+M') = 1.08 \times 1.10 \times 1.188$$

$$C'_{C''} = 1.812 > \frac{(1+I'')(1+M'')}{(1+I')(1+M'')} = 1.694$$

For 30-ineh tile, at the same depth, the comparison is:

$$\begin{split} &C' = (1,\!310 \times 1.20) + (470 \times 0.90) = 1,\!995 \\ &C'' = (8,\!470 \times 0.12) + \left(\frac{101,\!000}{43,\!560} \!\!\times\! 125\right) \!\!=\! 1,\!306 \\ &\frac{C'}{C''} = \!1.528 \!<\! \frac{(1+I'')\,(1+M'')}{(1+I'\,)\,(1+M')} \!\!=\! 1.694 \end{split}$$

These results, like the graphs, indicate that the 33-inch tile will be more expensive and the 30-inch tile more economical than the open ditch.

Either of these methods of determining the relative ultimate economy of tile drains or open ditches is quicker and less laborious than computation of the actual capitalized total cost of various sizes of drains, by the formula T=C (1+I) (1+M) without reference to charts like Figures 1 to 4.

REDUCTION OF MAINTENANCE COST

ADMINISTRATION EXPENSES

For three-fourths of the districts in Iowa and Minnesota listed in Tables 1 and 2, about 9½ per eent of the total maintenance expenditures have been for administration of the districts and inspections of the drains, and about 90½ per cent for labor and materials to elean and repair the drains, both for tile and for open ditches. The data for Illinois and Wisconsin districts seem to indicate that a fourth or more of the maintenance costs are for administration and inspections. The legal fees for preparing and filing routine reports apparently are much greater in Illinois and Wisconsin than in Iowa and Minnesota.

It does not seem probable that a material reduction can be made in the inspection and administration costs, unless by simplifying the procedure of making and filing annual reports in certain States. frequency of inspecting the drains should not be decreased but in many counties should be increased. Reduction in the annual costs may best be undertaken in matters of design and construction of the drains.

NATURE OF REPAIR WORK ON TILE DRAINS

One of the troubles most frequently encountered in the operation of tile drains is "blow-outs." These result from internal pressure where the lower part of a drain can not discharge the water brought down by the line or lines above. The water forced out loosens the overlying earth, and the return flow when the flood crest has passed displaces the tile and washes in large quantities of earth. Repair of a blow-out ordinarily consists of digging open the drain, cleaning the undisturbed portion, and reconstructing the damaged section on a new bed that in many cases must be of concrete.

In the ground over tile drains holes occur not infrequently, particularly during the first few years after construction. caused by surface water flowing down through a loose back fill and wide joints in the drain. For a time the flow through the drain may carry away the soil washed in, but finally tiles become displaced or broken if the injury is not discovered and repaired before actual In some instances long lengths of drain have breakdown occurs.

had to be relaid or abandoned.

In a great many districts repairs to the head walls at tile outlets have been required. Some head walls evidently have lacked strength and stability, but many apparently substantial structures have been broken or overturned due to undermining by the discharge from the drain. Joints in the tile line have been opened by settlement of the earth about the head wall, so that water flowing out of those joints has washed away the earth and caused failure of the drain and the wall.

Surface inlets often are a source of trouble. The weight of a vertical column of tile upon the drain causes settlement of the latter. Water entering the joints of the upright pipe or flowing down outside wash in earth to choke the drain and allow displacement of the inlet. Earth and débris are washed in when the screens on the inlets are

broken or displaced.

In some instances deep drains have been broken by the weight of earth over them in the trench; in some locations tile of improper quality have failed through the action of certain salts or acids in the soil.

PREVENTING INJURY TO THE DRAINS

Injury to tile drains can be reduced to a minimum, and a large part of repair charges such as shown in Table 1 can be avoided by proper design and construction of the drains. Blow-outs are to be avoided by giving each section of the drain capacity equal to that of all the drains above, keeping the hydraulic gradient everywhere well below the ground surface. Holes or "wash ins" over the drains are to be prevented by fitting the tile closely together; by covering the joints with tarred paper, burlap, or other suitable material where the drain passes through fine, loose sand; and by giving extra support where necessary, as at junctions and through soft ground, to maintain the grade and alignment. Head walls should be of substantial

proportions and should be built on firm foundations. They should have aprons and cut-off walls to prevent undermining, and the refilling material about them should be well compacted to hold the drain in place and to prevent percolation of water behind the wall. Surface inlets should be adequately supported against settlement, and surrounded with compacted earth. They should be covered with a good screen fastened in place and should be located where there is little danger of injury from machinery, livestock, or other causes. Inlets of small sewer pipe are said to have been damaged by the lifting effect of frost under the bells. The tile used for the drains should be strong enough and be properly bedded or supported to bear the loads that will come upon them,³ and of quality suited to the existing conditions.

Good design must be supplemented by good construction to insure satisfactory results. The contract for construction should be clear and definite and should cover all contingencies, including authorization of extra work and payment therefor. No ambiguity should be left as to what constitutes fulfillment of the contract. Continuous and thorough inspection is essential. The importance of adequate inspection during installation of the drains should be fully realized by all drainage district officials, and parsimony in the matter of employing inspectors is the opposite of economy. The cost of a "penny wise and pound foolish" policy in this matter appears in the repair and replacement expenses that may continue over a period of

several years.

Tile may be tested at the factory, but each piece should be inspected as it is laid in the trench. The width of the trench below the top of the tile must not exceed the determined maximum, as that width rather than the tile size determines the load upon the drain. Close fitting of the tiles in the drain, smooth and firm connection at the junction of two or more lines, covering of joints through running sand, and preservation of grade and alignment through unstable soils should be obtained without exception. Carelessness in back filling the trenches must not be permitted, for sometimes tile have been broken by falling stones and frozen lumps of earth, and large sods or lumps dumped upon the tile without being well mixed with finer material have many times been the cause of "wash ins" requiring expensive repairs. The inspector's work is not completed until the last bit of refilling has been done over the drain and properly compacted about the outlet head walls and other structures.

ESTIMATING DAMAGES CAUSED BY OPEN DITCHES

In the foregoing comparison of costs of tile drains and open ditches it has necessarily been assumed that the damages allowed to the owners of land taken for right of way or other purposes represent the actual losses to those owners. In the opinion of many drainage district officials, however, the damages awarded have not been adequate. Therefore it seems appropriate to discuss briefly the subject of estimating these damages, although presentation of a formula for computing them is not attempted.

The strength requirements and methods of testing of drain tile were published in the following: American Society for Testing Materials. Standard specifications for dealn tile. Designation C4-24. A. S. T. M. Standards, 1930 (pt. 2): 249. 1930. Methods of hedding and crading tile to carry increased loads are described in the following publication: Schlick, W. J. supporting strength of Drain tile and sewer fire under different fife-Laying conditions. Iowa Engin. Expt. Sta. Bul. 57 (v. 18, no. 46), 68 p., illus. 1920.

COMMON METHODS OF APPRAISING DAMAGES

The method of determining the amount of damages to each farm depends largely upon the judgment of the board of appraisers appointed for the drainage district. Consequently there are many variations in the methods followed. The valuation of the various tracts of land taken and of other items of damage are determined by the board, the total amount of each award being subject to court review if appeal is made by the landowner.

It is a common practice to compute as right of way the area occupied by the ditch and waste banks and to allow damages for that acreage at the average value for the whole farm. Some drainage districts have paid only for a strip equal to the top width of the ditch, anticipating that the landowners would plow down and cultivate the waste banks. Some districts have partly leveled the waste banks, and for the area under them have allowed damages equal to two

vears' rental.

Some drainage districts have built and maintained fences along the right of way, but probably the more common practice has been to include in the damage awards the estimated cost of building the fences if such are deemed necessary. The latter method is not adequate unless the allowance is sufficient to cover repairs and renewals as well as original construction. The cost of bridges to give access to isolated portions of individual farms has been met, in general, like the cost of the fences.

ITEMS OF ACTUAL LOSS

LAND TAKEN FOR RIGHT OF WAY

The most apparent damage suffered by an owner whose farm is crossed by an open ditch is the loss of land occupied by the drain and,

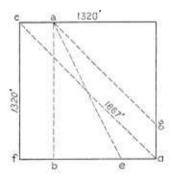


FIGURE 5.—Representative locations of drainage ditches across square 40-acre fields

ordinarily, by the waste banks. Widths of right of way for ditches of 4-foot and 6-foot bottom widths and 1½ to 1 side slopes and of various depths are stated in Table 6 (p. 11). The wider ditch at 8 feet depth is shown as requiring an 85-foot right of way, which would take 2.57 acres from a square 40-acre field if it crossed parallel to one side a-b, (fig. 5), or 3.56 acres if it crossed straight between opposite corners. (c-d, fig. 5).

The waste banks for this ditch cover nearly half the right of way. (Fig. 6, A.) If the material in them would make good soil, it could be spread to have side slopes of 4 to 1 instead of 1 to 1, which would permit farming machinery to be

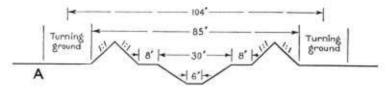
used over them. (Fig. 6, B.) Then the right of way purchased would need be only 46 feet wide, but the damages allowed should cover the extra work of smoothing and preparing the new seed bed and full rental of the land until it yields at least half a normal crop. Leveling the waste banks, when the ditch is constructed, may be expected to add about one-fifth to the price of excavation.

INJURY TO CROPS ADJOINING RIGHT-OF-WAY

Unless the waste banks are leveled, along either side of the right of way through crop land there will be a strip from which the farmer will get but partial returns owing to injury from turning of teams and machinery. If each strip is 20 feet wide and the average yield is half that from land farther from the ditch, the damages from this cause may be estimated as equivalent to purchasing a strip 10 feet wide along each side. If the waste banks were leveled, these turning strips would lie along the edge of the ditch instead of outside the waste banks. Where the ditch is located on a fence line the turning strips along the ditch merely replace those along the fence and would not be considered in computing damages.

LOSS OF PROFITS

A strip of land a few rods wide has greater value as part of the adjoining field than as a separate tract, because of its accessibility for cultivation with that field. Farming a like acreage separately



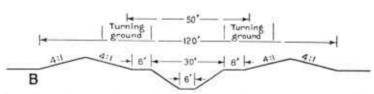


FIGURE 6.—Cross-section of strip occupied and damaged by construction of open ditch: A, Waste banks narrow, high, and not cultivable; B, waste banks leveled so they can be cultivated. (Width of right of way computed as stated on p. 20)

entails extra labor and therefore greater eost for producing the crop. In well-developed regions like much of the North Central States, purchase of a few acres to replace land taken for a ditch right of way is generally impossible. Therefore taking of the land causes a reduction in the farm owner's gross income without a proportionate reduction in his expenditures, and more than a proportionate loss of profits. It would seem only just under such circumstances to compensate the owner for reduction in his profits.

EXTRA LABOR IN WORKING DIVIDED FIELDS

Division of a field of convenient size by a ditch or other obstruction increases the labor of working it. The amount of extra labor required will vary with the kind of crop and the shape of the parts of the field; it may be measured by the loss of time in turning teams and machinery. It is greatest with row crops that are cross-cultivated, and least

with crops for which all operations parallel the perimeter of the tract being worked. It increases with the number of rows and crossrows

intersected by the ditch.

Division of a rectangular field by a ditch perpendicular to the direction of the long furrows will double the number of turnings in the lengthwise operations and will multiply the turnings in those operations that parallel the perimeter of the field by the ratio of the length of the whole field to its breadth. Division by a ditch parallel to the long furrows will only double the number of turnings in the cross operations. Division diagonally into two equal triangles will double the number of turnings in the lengthwise and cross operations but will make no material change in the labor of the circumferential

operations.

In raising a crop of corn on a square 40-acre field divided into two rectangles as by ditch a-b in Figure 5, the number of turnings is doubled for probably two harrowings and two cultivations. (All operations in producing the crop are assumed to consist of harrowing, disking, plowing, disking, harrowing, packing, planting, harrowing, cultivating four times, and harvesting.) The extra time required is estimated at 12½ hours for one man and a 2-horse team. Division of the field diagonally as by ditch c-d (fig. 5) would double the number of turnings in every operation that must follow the rows or crossrows, which for corn probably would be two harrowings, planting, four cultivations, and harvesting. The extra time for this is estimated as 25 hours for one man and two horses, or double that for the rectangular pieces. Division by a ditch at a-e (fig. 5) cutting half the rows and all the crossrows, or at a-g cutting three-fourths of the rows and three-fourths of the crossrows, would entail extra labor in cropping equal to threefourths that resulting from ditch c-d, or half more than from ditch a-b, about 19 hours for a man and team. For small grains and hav the extra labor would be very small, probably none for the rectangular division, and perhaps four hours for the triangular division.

REDUCTION IN GENERAL FARM VALUE

The presence of an open ditch across a farm generally detracts from the sale value of the farm more than in proportion to the reduction in acreage. Part of this probably is due to fouling of the fields with weeds seeded from the growth in and along the ditch, causing a loss in quality or amount of crop that is none the less real because it is difficult to evaluate. The unsightliness of the ditch and waste banks covered with weeds and brush is also a factor in lowering the value of the farm, because the farm is valued as a home and not merely as income-producing equipment. The effect of this factor probably varies with both physical and economic conditions in the region. In some cases opinion placed the reduction in value due to these causes as high as 10 per cent of the farm value. unsightliness of the open drain and the losses in crop value resulting from weeds growing along the ditch can be obviated, at least in large measure, by lowering and smoothing the waste banks for cultivation and then occasionally moving the weeds in and along the channel.

⁴ Exact computation should deduct a very small number of turnings on account of the area in ditch right of way, which is not cultivated.

COMPUTATION OF TOTAL DAMAGES

A ditch 8 feet deep with 6-foot bottom width and 11/2 to 1 side slopes requires a right of way 85 feet wide, according to Table 6. In crossing a square 40-acre field, parallel to one side (a-b, fig. 5), the area occupied by ditch and waste banks would be 2.57 acres. which at \$100 per aere would have a value of \$257. The 20-foot turning strips occupy 1.21 acres, for which damages at 50 per cent of full value would be \$60. If the average annual profit from the field is \$2 per acre, the loss would be \$6.35 per year, which capitalized on a basis of 6.7 per cent interest (the rate used in capitalizing annual expenditures for maintenance of drains) would be equivalent to \$95. If this field were worked in a 4-year rotation consisting of corn two years and small grain or hay two years, the average amount of extra labor caused by division of the field would be about six and one-fourth hours for one man and two horses, which at 30 cents per hour for the man and 15 cents per hour for each horse would cost \$3.75 per year. Capitalized on a basis of 6.7 per cent interest, this would be equivalent to \$56. The total amount of damages computed in this way is then—

Right of way occupied. Turning strips injured. Lost profits capitalized. Extra labor of farming capitalized.	60 95
Total	460

The cost of leveling the waste banks on this ditch probably would exceed the saving in cost of right of way, and in addition rental

would be paid for the land covered by the material.

If the ditch were located along the side of the field, the abovementioned items for turning strips and extra labor would be avoided, the lost profits would be based on only the 85-foot right of way and be capitalized at \$77, and the total computed for the damages would amount to \$334.

If the same ditch crossed the field diagonally as at c-d (fig. 5), the land occupied by ditch and waste banks would be 3.56 acres and by the turning strips 1.62 acres. Lost profits on the equivalent of 4.37 acres would be \$8.74 per year, and the extra labor of working the divided field would average about 14½ hours and would cost about \$8.70 per year, at the rates previously stated. The total damages for this case are thus summarized:

Right of way occupied	\$356
Turning strips injured	81
Lost profits capitalized.	130
Extra labor of farming capitalized	130
The state of the s	

If the total damages computed above were charged as value of land in the right of way, the prices would be, respectively, \$182, \$130, and \$196 per acre instead of the assumed average selling value of \$100 per acre. From these computations are omitted the items of fences, private bridges, and fouling of the field from weed growths along the ditch. It would seem that the drainage district could build and maintain the fences and bridges and mow the weeds more cheaply than pay proper damages for putting the work and expense upon the individual landowners.

The foregoing discussion omits consideration of possible legal obstacles to payment in particular of the item for loss of profits. Nevertheless, failure to receive compensation for such losses doubtless is an important factor in causing opposition to the use of open ditches even when they would be cheaper than tile drains.

CONCLUSIONS

Tile of large diameter have been used for draining land in many instances where open ditches would have provided drainage for less cost. Lack of data for comparing the total cost of drainage by open ditches and by tile undoubtedly has been partly responsible for use

of the more costly type of drains.

The annual expenditures for maintenance of tile drains by 106 drainage districts, believed to fairly represent general conditions in the upper Mississippi Valley, averaged about two-thirds of 1 per cent of the cost of the tile and labor of installation. The average annual cost of keeping open ditches in fairly effective condition in the same region is indicated to be about 5 per cent of the cost of

excavation and damages.

On the basis of average prices paid for drainage construction during 1922 to 1925 and annual maintenance expenditures capitalized at 6¾ per cent per year, it appears that tile drainage and open ditches may be equal in ultimate cost when purchase of tile and trenching, laying, and back filling will be 70 to 100 per cent greater than the cost of excavation and damages for the open ditch. If the ratio of these installation charges falls within this range, the more economical type of drain is to be determined only by comparing costs according to prices applicable to the case in hand. Use of graphs and formulas given herein will reduce the labor of making such comparisons.

Care in design and construction work will be conducive to low repair costs for tile drains. Inspection should be continued until the

last bit of construction is completed.

In appraising damages to be paid for right of way for an open ditch, across cultivated land particularly, cognizance should be taken of other damages than merely the area occupied by the ditch and waste banks. Such damages may result from injury to crops on turning strips along the right of way, from loss of profits through reduction in the size of the farmer's business, and from increased expense of labor for cultivating fields divided by the ditch.